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# Estimating Financial Sustainability for Developed Land Water <br> Utility Supply 


#### Abstract

Much of our underground infrastructure is in grave need of repair. The American Water Works Association estimates that it will cost at least \$1 trillion to repair existing water systems and expand to meet population growth. Many municipalities are waiting and hoping to receive funds to repair or expand their water systems. Water systems that are not financially sustainable must be subsidized and depend upon government funding for repairs. When government funds are unavailable, the repairs for financially unsustainable water systems are delayed, increasing the risk of pipe failure and increasing future costs. A spreadsheet model developed in this paper helps determine if a community is financially sustainable and therefore helps reduce dependence on government subsidies. Hiddenbrooke, a community in the City of Vallejo, is analyzed as a case study, and it is found that the costs of the water system in Hiddenbrooke exceed the current revenues.


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## Chapter 1 - Introduction

## 1 Sustainability

Sustainability is receiving increased public attention. As defined by dictionary.com, the environmental aspect of sustainability is, "the quality of not being harmful to the environment or depleting natural resources, and thereby supporting long-term ecological balance". Sustainability can also be defined from a business standpoint. According to BussinessDictionary.com, it is defined as, "Continued development or growth, without significant deterioration of the environment and depletion of natural resources on which human well-being depends. This definition measures income as flow of goods and services that an economy can generate indefinitely without reducing its natural productive capacity". Many civil and environmental engineers have a profound understanding of environmental sustainability. However, the dependence on loans, the minimal economics courses studied by engineers, and the lack of long term financial analysis of engineering projects suggests that civil/environmental engineers may not have a firm grasp of economics. Luckily for the design engineer, they do not have to reach into their own pockets to make up for funding gaps that occur down the road. However, the financial burden falls on the general public. A spreadsheet model described in this paper seeks reduce the risk of developing financially unsustainable water systems.

Over time many engineers have tried to save money by putting off maintenance costs, or they have expanded services rather than maintaining the quality of current services. This has allowed the overall quality of above ground and underground infrastructure to degrade. The American Society of Civil Engineers (ASCE) has graded the drinking water infrastructure as a D. ASCE states that, "Delaying the investment can result in degrading water service, increasing water service disruptions, and increasing expenditures for emergency repairs. Ultimately we will have to face the need to 'catch up' with past deferred investments, and the more we delay the harder the job will be when the day of reckoning comes" (ASCE, 2013). Investment in sustainable projects would reduce the reliance on bonds and loans. Instead, many unsustainable projects are funded, and municipalities hope to receive a grant or other
low-cost funding to pay for repairs (Duffy, 2010).

Providing water for a new low density community not adjacent to an existing water service can be financially unsustainable. By providing water to a new remote community, funding is directed away from maintaining current infrastructure and toward building new infrastructure. "People move out of one community, leaving behind a pipe network of fixed size but with fewer customers to support it. They move into a new community, requiring that the water system there be expanded to serve the new customers" (AWWA, 2010). This paper helps analyze the cost of providing water to a remote community. A community that is isolated from other communities requires a distribution main that will only service that one community. Figure 1 depicts Hiddenbrooke, a community that is removed from the rest of the city of Vallejo.


Figure 1 The Hiddenbrooke community located within the city of Vallejo (Google Maps, 2015)

This paper can be used as a tool to help determine the financial sustainability of providing water to a new community. A case study was conducted on Hiddenbrooke, to determine if the benefits of providing water to the community outweigh the costs. Hiddenbrooke is a community of over 1200 homes built around an Arnold Palmer designed golf course on the outskirts of Vallejo. Hiddenbrooke also has a small restaurant, a small grocery store, and a few other small businesses. Hiddenbrooke is less than 40 miles from San Francisco and about 10 miles from Napa Valley, making it a rather desirable place to live. Although homes in Hiddenbrooke may be less expensive than similar homes in larger nearby cities, they are often much larger due to the effect of sprawl. Sprawl refers to spread-out low density housing (Speir and Stephenson, 2002). The Hiddenbrooke community better fits the definition of sprawl than many communities in Vallejo or Oakland. Sprawl provides the benefit of cheaper housing and the potential of homeownership (Burchell et al, 2002). In comparison, the Hiddenbrooke home seen in Figures 2 and 3 is likely to be more appealing to people than the Oakland home seen in Figures 4 and 5. Both are 3 bedroom and 2 bath homes. However, the home in Hiddenbrooke was built in 2001 on a 15,246 square foot lot, and the Oakland home was built in 1889 on a 2,613 square foot lot. Even with more amenities, a larger lot size, and increased floor space the Hiddenbrooke home is being sold for $\$ 65,000$ less than the Oakland home (Zillow.com, 2015).

The home in Oakland is much closer to San Francisco, where there is great economic opportunity. Since Oakland is more compact, its residents often spend less of their household income on the combined cost of housing and transportation (Ewing et al, 2014). Increased economic opportunity and decreased housing and transportations costs are part of the reason why people move to or stay in large cities. Many commuters consider paying more to live closer to the city they work in or paying less to commute to work. Although a sprawling neighborhood may be preferred by individuals, it increases the expense of public services (Burchell et al, 2002). School buses, police officers, and firefighters must make longer trips to provide their services. Infrastructure and land conversion costs are also increased
due to sprawl. The results of a study done by Speir and Stephenson shows that low density housing is more costly to supply with water and sewer services (2002).


Figure 2 A home located within Hiddenbrooke (Google Maps, 2015)


Figure 3 An aerial view of the home in Hiddenbrooke (Google Maps, 2015)


Figure 4 A home located within Oakland (Google Maps, 2015)


Figure 5 An aerial view of the home in Oakland
The literature on sprawl does not provide a precise definition for sprawl. The attributes of sprawl are often described, but they are rarely quantified (Speir and Stephenson, 2002). Also, the detriments and benefits of sprawl are not weighted by the same scale (Burchell et al, 2002). Therefore, this paper does not attempt to portray sprawl in its entirety as a negative or a positive for city development; instead this paper analyses the costs and benefits of providing water to a new community. Specifically, this
paper estimates the cost of providing water to Hiddenbrooke in Vallejo, California. The following chapters in this paper are the methods, case study results, sensitivity analysis, and conclusions. The methods chapter explains all the values and formulas used in the spreadsheet model. The third chapter provides a cost analysis of the Hiddenbrooke development drinking water system. The sensitivity analysis chapter expands on the affect each variable has on the cost of the Hiddenbrooke water system. The final chapter provides a summary of the findings of this paper.

## Chapter 2 - Methods

Many components must be considered in estimating the cost of providing water to a community. These components include the following:

- Pipe material cost
- Pipe installation cost
- Trenching
- Shoring
- Pipe Laying
- Boring
- Dewatering
- Erosion Protection
- Pumping cost
- Pump initial cost
- Valve cost
- Gate Valves
- Blow-off Valves
- Air/Vacuum Valves
- Zones Valves
- Flow Meter Cost
- Treatment Plant cost
- Annual Treatment cost
- Tank cost
- Replacement costs
- Maintenance costs

The aforementioned cost components are only the construction, maintenance, and replacement costs related to providing drinking water. Additional infrastructure components that could be included are road repair, sewage, design costs, and the cost of right-of-way easements. All costs for any project can vary greatly from location to location, due to different soil conditions, flow rates, available construction/engineering firms, etc. In this case study, the components such as road repair, sewage, design, and right of way easement costs are neglected.

Pipe costs can be estimated by two methods in this model. The simpler method solely uses a unit cost that includes the material cost and installation cost. In this model, the values for pipe material and installation cost were gathered from All Cost Data, a website devoted to providing free construction cost estimates. The total pipe material and installation unit cost is provided in dollars per linear foot and multiplied by the total linear feet to provide the total cost. The second, more advanced method of cost estimating includes individual values for the materials, excavation, and backfill.

Pipe material unit costs were estimated using Table 1 created by Engineering News-Record. Table 1 lists the price per linear foot based on the pipe diameter and material. Unit price estimates for San Francisco were used in this paper. Since this list is not exhaustive, some prices were estimated using linear regression lines seen in Figure 6. The linear regression line for PVC is negative when the diameter is less than 4 inches. This is handled in two ways. One, the price of PVC rated for use in sanitary sewer pipes can be used as a lower limit value, since sewer pipes are cheaper than drinking water pipes, as seen in the Engineering News-Record table. Two, in the Hiddenbrooke case study, the smallest diameter PVC pipe is 4 inches. The cost of purchasing drinking water pipes was calculated by multiplying the cost per linear foot by the corresponding length of pipe. For example, if there is 100 linear feet of 6 inch ductile iron pipe it would cost $\$ 1298$, because each linear foot of 6 inch ductile iron costs \$12.98.

Table 1 Engineering News-Record Pipe Material Unit Costs (Engineering News-Record, 2015)



Figure 6 Ductile Iron and PVC material unit cost linear regression

The pipe installation cost was estimated utilizing data from the United States Department of

Agriculture Natural Resources Conservation Service and data from JM Eagle. Labor and equipment costs were calculated using cost per linear foot estimates provided by JM Eagle. The labor and equipment cost per linear foot estimates can be seen in Table 2.

| Table 2 Labor and Equipment Costs (\$/LF) |  |  |
| :---: | :---: | :---: |
| Dia | DI | PVC |
| 4 | 6.59 | 4.39 |
| 6 | 6.59 | 5.27 |
| 8 | 6.59 | 5.73 |
| 10 | 7.32 | 6.59 |
| 12 | 7.75 | 6.59 |
| 14 | 9.41 | 8.23 |
| 16 | 11.36 | 10.29 |
| 18 | 13.17 | 11.76 |
| 20 | 14.64 | 13.17 |
| 22 | 18.82 | 16.47 |

The cost of backfill and excavation was estimated using United States Department of Agriculture Natural Resources Conservation Service (NRCS) data. The excavation volume was estimated by assuming the trench width needed to be at least 8 inches larger than the diameter, see Equation 1, of the pipe and that the cover was 24 inches. It was assumed that it cost $\$ 4.82$ per cubic yard for excavation (USDA NRCS, 2000). The backfill cost is comprised of two separate costs. One part of the backfill cost is the bedding cost which is the cost of the soil backfilled to the top of the diameter of the pipe. The calculation of the bedding backfill volume can be seen in Equation 2 and explained in Figure 7. The other part of the backfill cost is the common backfill, see Equation 3. This is the cost of filling in the remainder of the trench. The calculation of the common backfill volume can be seen in Figure 7. It was assumed to cost $\$ 11.24$ per cubic yard of bedding backfill and $\$ 3.21$ per cubic yard of common backfill (USDA NRC, 2000). The values used for excavation and backfill are all in 2015 dollars, the USDA NRCS data gave the following 2000 dollar values, $\$ 3.00$ for excavation, $\$ 7.00$ for bedding backfill, and $\$ 2.00$ for common backfill. The 2000 dollar values were converted to 2015 dollars using the Engineering News-Record Construction Cost Index, see Appendix A.

$$
\begin{array}{cc}
\text { Trench Width }=8 "+\text { Pipe Diameter } & \text { Equation } 1 \\
\text { Bedding Backfill }=\text { Trench Width } * \text { Pipe Diameter } * 1 \text { linear foot } & \text { Equation } 2 \\
\text { Common Backfill }=24 \text { " Cover } * \text { Trench Width } * 1 \text { linear foot } & \text { Equation } 3
\end{array}
$$



Figure 7 Backfill Calculation

## 2 Pump Cost

The pumping cost was calculated using Equation 1. In this equation $Q$ is the flow rate in gallons per minute, h is the head in feet, and c is the cost rate per kilowatt hour in dollars per kilowatt hour (Engineering Toolbox, 2015). The cost per kilowatt hour depends on the time of day and any special rates that may apply for the water provider. A range of typical values in the Pacific Gas and Electric (PG\&E) Service area can be found on the PG\&E website. The cost rates per kilowatt hour found on the PG\&E website ranged from $\$ 0.15$ per kilowatt hour to $\$ 0.25$ per kilowatt hour.

In the denominator, $\mu_{\mathrm{p}}$ is the pump efficiency and $\mu_{\mathrm{p}}$ is the motor efficiency. These values were assumed to be 0.9 and 0.85 respectively. For new pumps these values are a good assumption, but as pumps age this assumption may be too high. Reducing these values would increase the pumping cost.

$$
\begin{equation*}
\frac{\$}{h r}=\frac{0.746 * Q * h * c}{3960 * \mu_{p} * \mu_{m}} \tag{Equation 4}
\end{equation*}
$$

The cost of the pump and pump station is estimated based on the required horsepower. According to the United States Bureau of Reclamation (USBR), pumps cost anywhere between \$1,300/horsepower to $\$ 1,500 /$ horsepower in 2005 dollars. The spreadsheet model uses $\$ 1,805 /$ horsepower in 2015 dollars. This estimate includes the cost of controls and structures (USBR, 2006). The cost excluding structures is $\$ 440 /$ horsepower to $\$ 500 /$ horsepower in 2005 dollars ( $\$ 632 /$ horsepower in 2015 dollars is used in the
model). To calculate the horsepower required by the pump, the water horsepower must first be calculated. The water horsepower is the horsepower that would be required if the motor and pump were $100 \%$ efficient. Water horsepower can be calculated by multiplying the specific gravity, S.G., by the flow rate and the head. The specific gravity of water is 1 for practical purposes. When the flow rate is given in gallons per minute and the head is given in feet the product of them divided by 3690 results in the water horsepower, see Equation 5. As seen in Equation 6, the water horsepower is then divided by the product of the motor efficiency and the pump efficiency, referred to as the pumping plant efficiency.

$$
\begin{gather*}
W H P=\frac{S . G . * Q * H}{3690}  \tag{Equation 5}\\
H P=\frac{W H P}{\text { Pumping Plant Efficiency }}
\end{gather*}
$$

## 3 Valve and Hydrant Cost

Fire hydrant, gate valve, and blow off valve costs were estimated using construction bids received by West Yost Associates. Multiple projects were analyzed to estimate the unit costs of fire hydrants, gate valves, and blow of valves. The estimate from the lowest bidder was recorded from each project, and then all recorded estimates were averaged. The averaged values, seen in Table 3, were then used as the unit cost for the fire hydrants, gate valves, and blow off valves.

| Table 3 Vale and Hydrant Unit Costs |  |
| :---: | :---: |
| Variable | Unit Cost |
| Fire Hydrants | $\$ 7,000$ |
| Gate Valves | $\$ 1,500$ |
| Blowoffs | $\$ 2,750$ |

## 4 Treatment Plant Cost

Treatment plant costs are estimated using a United States Bureau of Reclamation appendix on cost estimates (2006). Assuming that a treatment plant is to be expanded to provide water to the
community being studied, building costs are $\$ 0.40$ per gallon per day ( $\$ 400,000$ per million gallons per day), and water treatment plant expansion costs are $\$ 0.90$ per gallon per day (\$900,000 per million gallons per day). In 2015 dollars, the building cost is $\$ 0.54$ per gallon per day, and the treatment plant expansion cost is $\$ 1.21$ per gallon per day.

## 5 Annual Treatment Cost

The EPA has estimated that the production of tap water costs slightly more than $\$ 2$ per 1,000 gallons; about $15 \%$ of that cost is the treatment cost (2004). The other $85 \%$ of the cost is from the treatment plant equipment, the distribution system, and the operation and maintenance of the system. The annual treatment cost was estimated in this model using the unit cost of $\$ 0.30$ per thousand gallons of water, since $15 \%$ of $\$ 2$ is $\$ 030$. In 2015 dollars, the treatment cost is $\$ 0.42$ per thousand gallons of water.

## 6 Tank Cost

Tank costs were estimated using values from an Engineering News-Record cost index. Table 4 shows the cost of installing a welded steel water tank based on the capacity of the tank. A linear regression was used in the model to determine the estimated cost in millions of dollars. The $R^{2}$ value for the linear regression line is 0.9997 , as seen in Figure 8 . The tank storage is calculated using the flow rate and the amount of time the supply would last without pumping.

| Table 4 Welded Steel Storage Reservoirs <br> Capacity (MG) <br> 0.5 |  |
| :---: | :---: |
| 1 | 1.47 |
| 2 | 1.83 |
| 3 | 2.48 |
| 4 | 3.21 |
| 5 | 3.94 |
| 6 | 4.59 |



Figure 8 Welded Steel Tank Construction Costs Linear Regression

## $7 \quad$ Maintenance Cost

Maintenance costs were estimated for the pipes, the treatment plant, the pumps and controls, and the pump structure, based on data from the United State Bureau of Reclamation (2006). The annual pipe maintenance cost is estimated to be $0.75 \%$ of the initial pipeline cost. The annual maintenance cost of the treatment plant is estimated to be $5 \%$ of the initial cost. Annual maintenance of the pumps and controls is estimated to be $5 \%$ of the initial cost of the pumps and controls (not including the pump structure). The annual pump structure maintenance cost is estimated to be $1 \%$ of the structure initial cost. Maintenance costs for the hydrants, valves, meters and tanks were not included.

## 8 Replacement Cost

Replacement costs were estimated by utilizing useful lifespan data procured from the American Water Works Association. The American Water Works Association has determined long service lives (LSL) and short service lives (SSL) for some pipe materials. Long service lives occur when a pipeline is placed in benign ground conditions and/or the pipe laying practice is well performed. A short service live occurs when the ground conditions are harsh and/or the laying of the pipe is not well executed (AWWA, 2010). The American Water Works Association estimates of pipe lifespan can be seen in Table 5.

California falls in the West categories of the Table 5. See Table 6 for the system size determination.

Here, it was assumed that the pipe lifespan is the average of the long and short service life. The average lifespan of ductile iron used in this paper is 85 years. The American Water Works Association estimates the lifespan of PVC to be 70 years. The AWWA table does not provide a service life expectancy for HDPE, so it was assumed to have the same life expectancy as PVC, 70 years. This seems to be a reasonable value since the Plastic Pipe Institute (PPI) gives HDPE a life expectancy range of 50 to 100 years (PPI, 2006). Steel pipe is expected to have a service life of 95 years. The United States Bureau of Reclamation appendix on cost estimates states that pumps should be replaced every 10 to 20 years (USBR, 2006). An average value of 15 years has been chosen for this paper. Once the lifespan of each asset was determined, the lifespan and initial payment was then used to estimate an annualized payment. This is described further in the following section.

Table 5 Pipeline Service Life (AWWA, 2010)

| Derived Current Service Lives (Years) | Cl | CICL <br> (LSL) | CICL <br> (SSL) | DI <br> (LSL) | DI (SSL) | AC <br> (LSL) | AC (SSL) | PVC | Steel | Conc 8 PCCP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Northeast Large | 130 | 120 | 100 | 110 | 50 | 80 | 80 | 100 | 100 | 100 |
| Midwest Large | 125 | 120 | 85 | 110 | 50 | 100 | 85 | 55 | 80 | 105 |
| South Large | 110 | 100 | 100 | 105 | 55 | 100 | 80 | 55 | 70 | 105 |
| West Large | 115 | 100 | 75 | 110 | 60 | 105 | 75 | 70 | 95 | 75 |
| Northeast Medium \& Small | 115 | 120 | 100 | 110 | 55 | 100 | 85 | 100 | 100 | 100 |
| Midwest Medium \& Small | 125 | 120 | 85 | 110 | 50 | 70 | 70 | 55 | 80 | 105 |
| South Medium \& Small | 105 | 100 | 100 | 105 | 55 | 100 | 80 | 55 | 70 | 105 |
| West Medium \& Small | 105 | 100 | 75 | 110 | 60 | 105 | 75 | 70 | 95 | 75 |
| Northeast Very Small | 115 | 120 | 100 | 120 | 60 | 100 | 85 | 100 | 100 | 100 |
| Midwest Very Small | 135 | 120 | 85 | 110 | 60 | 80 | 75 | 55 | 80 | 105 |
| South Very Small | 130 | 110 | 100 | 105 | 55 | 100 | 80 | 55 | 70 | 105 |
| West Very Small | 130 | 100 | 75 | 110 | 60 | 105 | 65 | 70 | 95 | 75 |
| LSL indicates a relatively long service life for the material resulting from some combination of benign ground conditions and evolved laying practices etc. <br> SSL indicates a relatively short service life for the material resulting from some combination of harsh ground conditions and early laying practices, etc. |  |  |  |  |  |  |  |  |  |  |


| Table 6 AWWA Water System Size Determination (AWWA, 2010) |  |
| :--- | :--- |
| Very Small | $<3,300$ people |
| Small | $3,300-9,999$ people |
| Medium | $10,000-49,999$ people |
| Large | $>50,000$ people |

## Present and Future Value of Money

"A dollar today is worth more than a dollar tomorrow". Due to the time value of money it is not exactly correct to assume that a $\$ 100,000$ loan can be paid off in 20 payments of $\$ 5,000$. For this reason, the spreadsheet model has been set up to calculate the annual payments required to pay off a loan after a specified number of years. The present value and future value of money can be equated using Equation 7. In this equation, P represents the present value of money, A is the future amount of money, r is the real interest rate, and n is the number of periods. Equation 8, which is derived from Equation 7, can be used to determine the monthly or annual payment required to pay off the initial loan in $m$ periods. The required payment can be solved for algebraically, iteratively, or with the Excel formula " $=\mathrm{pmt}()$ ". A 100,000 dollar loan with a real interest rate of $2.5 \%$ can be paid off in 5 years with 60 payments of $\$ 1,774.74$, as seen in Figure 9 . This can also be calculated through the use of websites such as bankrate.com, see Figure 10. In the model, once the initial costs are annualized they are then added to the annual pumping, maintenance, and the treatment costs. This summation provides the Annual Cost required for paying off the loan and paying for maintenance, pumping, and treatment. However, this annual cost does not incorporate the cost of replacing pipes, pumps, hydrants, valves, meters, etc.

Annual costs in this model are calculated as 12 monthly payments rather than one payment each year.

The replacement cost for each asset is determined using Excel, see Equation 5. The number of periods is set to be the lifespan of the asset, and the present value is set to be the initial cost of the asset. The interest and inflation values can be set in the "Inputs" worksheet of the model.

$$
\begin{equation*}
P=\frac{A}{(1+r)^{n}} \tag{Equation 7}
\end{equation*}
$$

$$
P=\frac{\text { Payment }}{(1+r)^{1}}+\frac{\text { Payment }}{(1+r)^{2}}+\cdots \frac{\text { Payment }}{(1+r)^{m-1}}+\frac{\text { Payment }}{(1+r)^{m}}
$$

## Function Arguments

PMT


Calculates the payment for a loan based on constant payments and a constant interest rate.
Rate is the interest rate per period for the loan. For example, use $6 \% / 4$ for quarterly payments at $6 \%$ APR.

Formula result $=-1774.736161$
Help on this function

Figure 9 Excel Payment Function Output

## Loan Calculator

This loan calculator will help you determine the monthly payments on a loan. Simply enter the loan amount, term and interest rate in the fields below and click calculate. This calculator can be used for mortgage, auto, or any other fixed loan types.


Figure 10 Bankrate.com Payment Calculator (Bankrate.com, 2015)

## 10 Using the Model

The model consists of 8 worksheets. The first sheet is the "Inputs" worksheet. Table 7 can be found in the "Inputs" sheet. The values in this table are used for most calculations in the model. All values and unit costs in this sheet can be edited and updated. A drop down list on the "Inputs" sheet allows the user to calculate the cost of pipes by one of two methods. The simple method allows the user to enter only one value for the total price per linear foot, which includes the material, excavation, backfill, and fitting cost. In the advanced method of pipeline cost estimation, the excavation, backfill and pipe laying costs are calculated individually and summed to be the total price per linear foot. The "Cost Summary" and "Annual Costs" sheets are designed so that only the cost estimate corresponding to the selected method will be calculated.

| Value | Variable | Unit Cost | Description/Units |
| :---: | :---: | :---: | :---: |
| 0.00\% | Inflation Rate |  | (Used for the Annual Costs) |
| 2.00\% | Real Interest Rate |  | (Used for the Cost Summary) |
| 20 | Loan payback period | Years |  |
| 297 | Flow rate |  | gallons per minute |
| 500 | Head |  | feet |
| 0.15 | Cost rate per kWh |  | (\$0.15-\$0.25 is a typical range) |
| 156 | Fire Hydrants | \$7,000 | each |
| 383 | Gate Valves | \$1,500 | each |
| 0 | Butterfly Valves | \$0 | each |
| 56 | Blowoffs | \$2,750 | each |
| 3 | Zone Valves | \$0 | each |
| 1220 | Homes |  | (for water meters and service lines) |
| 1220 | Water Meters | \$0 | each |
| 1220 | 1-1/2 inch Services | \$82.40 | each |
| 285 | Hundred ft3/month | \$2.88 | each |

The second sheet, the "Inputs - Pipes" sheet is used for inputting pipes based on their diameter, material, and length, as seen in Table 8. Up to 100,000 pipe assets can be entered without needing to alter the model. Pipe diameters and materials are entered in the "Pipe Lengths" sheet which is used to
filter all of the pipes. Any orange cell, like the material cells and the diameter cells seen in Table 9, is an input cell. The material name must match exactly with the material names in the "Inputs - Pipes" sheet to be included in the pipe lengths sheet. This helps filter unwanted and incorrect pipe diameters and materials. The "Pipe Lengths" sheet will only include pipes that match the material and diameters entered in the input cells. For example, neither a concrete nor a 36 inch pipe would be included in the calculations if the "Pipe Lengths" worksheet was set up like Table 9.

Table 8 Pipe Inputs Table

| Pipe Diameter | Pipe Material | Pipe Length |
| :---: | :---: | :---: |
| 4 | DI | 4.041806 |
| 4 | DI | 5.000522 |
| 4 | PVC | 69.854947 |
| 4 | PVC | 1.759959 |
| 4 | PVC | 3.373962 |
| 6 | DI | 4.140861 |
| 6 | DI | 29.690134 |
| 6 | DI | 10.55922 |
| 6 | DI | 17.162536 |
| 6 | DI | 10.692169 |
| 6 | DI | 17.029587 |
| 6 | DI | 17.41136 |
| 6 | DI | 10.310396 |
| 6 | DI | 7.284107 |

Table 9 Pipe Lengths By Diameter and Material

|  | DI | HDPE | PVC | STL | UNK | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Dia | Length | Length | Length | Length | Length | Length |
| Inches | LF | LF | LF | LF | LF | LF |
| 2 | 0 | 0 | 0 | 0 | 0 | 0 |
| 4 | 9 | 0 | 75 | 0 | 0 | 84 |
| 6 | 7,869 | 0 | 73 | 0 | 1,057 | 8,999 |
| 8 | 37,258 | 891 | 1,851 | 0 | 35 | 40,034 |
| 10 | 12,299 | 0 | 0 | 0 | 7 | 12,307 |
| 12 | 12,710 | 0 | 7,138 | 0 | 0 | 19,848 |
| 14 | 8,493 | 0 | 0 | 0 | 0 | 8,493 |
| 16 | 2,039 | 0 | 0 | 0 | 0 | 2,039 |
| 18 | 1,980 | 0 | 0 | 0 | 0 | 1,980 |
| 20 | 1,231 | 0 | 0 | 0 | 0 | 1,231 |
| 22 | 0 | 0 | 0 | 0 | 0 | 0 |
| 24 | 7,920 | 0 | 0 | 79 | 0 | 7,999 |
| Total | 91,809 | 891 | 9,136 | 79 | 1,099 | 103,014 |

The fourth and fifth sheets both calculate the cost of the distribution piping; sheet four uses the simple method while sheet five uses the advanced method. The simple method of calculating the cost of the distribution piping uses only one unit value to estimate cost, while the advanced method uses multiple values to estimate the cost. The sixth sheet has two inputs, one that determines the horsepower of the pump and one that determines the capacity of the tank. The seventh and eighth sheets do not require any inputs; these sheets are cost summaries.

## Chapter 3 - Hiddenbrooke Case Study Results

## 1 Asset Costs

Costs of providing water to Hiddenbrooke, a neighborhood in Vallejo, California, have been analyzed using this model. The Hiddenbrooke community uses about 427 thousand gallons per day, assuming that the 1220 homes use an average of 350 gallons per day. Using the Cordelia Quadrangle United States Geographical Studies topographic map, the head was estimated to be 500 feet from the water treatment plant to the tank, see Appendix B. Using 0.9 as the pump efficiency and 0.85 as the motor efficiency, the annual pumping cost is estimated to be $\$ 48$ thousand dollars a year. The water horsepower estimate is 37.4 horsepower. The product of the pump efficiency and motor efficiency provide the pumping plant efficiency used to estimate a minimum required pump horsepower of 48.9. For safety the minimum required horsepower was increased by $20 \%$, to 58.7 horsepower. As the pump and motor efficiency decrease, the pump horsepower would need to be increased. The safety factor helps accommodate for decreased efficiencies and fiction in the pipes. Using the United States Bureau of Reclamation estimate of $\$ 1,879$ per horsepower, the pumping plant for Hiddenbrooke would cost about $\$ 110$ thousand dollars. Treatment plant upgrades are estimated to cost $\$ 1.21$ per gallon per day (EPA, 2004). Since Hiddenbrooke uses about 427 thousand gallons per day, the initial cost required to upgrade the treatment plant is $\$ 516$ thousand dollars. Assuming the tank in Hiddenbrooke can provide 1.5 days' worth of water, the tank size is 0.64 million gallons. A tank of this size would cost 1.6 million dollars based on estimates from the Engineering New Record.

According to the City of Vallejo, within Hiddenbrooke there are 156 fire hydrants, 383 gate valves, and 56 blowoffs; in total the estimated cost for these assets is 1.8 million dollars. According to the Vallejo asset list, no butterfly valves are installed in Hiddenbrooke. However, there are 3 zone valves in Hiddenbrooke, but the information found regarding the unit price of zone valves is very vague. Since there are only three zone valves, the zone valves price has not been included.

There are 83,889 feet of ductile iron pipe, 891 feet of HDPE pipe, 9,136 feet of PVC pipe, and 1,099 feet
of unknown pipe of known diameter within Hiddenbrooke. There is an additional 1600 feet of pipe of unknown diameter. Nearly all of the unknown diameter pipes are also of unknown material; these completely unknown pipes are not included in the cost estimate. However, the unknown pipes have the potential to increase the initial cost by $\$ 100,000$, if they are 24 inch ductile iron pipes, or to only increase the initial cost by $\$ 6,000$, if they are 4 inch PVC pipes. The 1,099 feet of unknown pipe of known diameter has been assumed to be ductile iron pipe, since it is the most common pipe material in Hiddenbrooke. The water tank within Hiddenbrooke must receive water from a pipeline that starts in the main part of Vallejo. The closest part of the rest of Vallejo is about 1.5 miles from Hiddenbrooke. This means that the pipeline that transports water from the main part of Vallejo to Hiddenbrooke must be at least 1.5 miles in length. The largest diameter pipe in Hiddenbrooke is 24 inch ductile iron pipe. The 1.5 mile long pipe should be at least 24 inches, but it could be much larger to reduce the friction along the 1.5 miles of pipe. The initial cost of the 1.5 mile pipeline increases the initial cost of all pipes by $28 \%$.

The initial cost of all the pipes is estimated to be $\$ 3.9$ million when using the simple method that includes the excavation, backfill and fitting costs in one unit cost. The unit costs used for the simple method were mostly taken from All Cost Data, a database of free construction cost data. The advanced method of pipeline cost estimation includes many assumptions for the Hiddenbrooke case study, so it is used only to estimate the cost of the PVC pipes. All Cost Data unfortunately does not provide unit costs on PVC that include trenching and backfill, so the advanced method was used to provide a cost estimate for the PVC pipe. When the advanced method is used for all the pipes, the total pipeline cost is estimated to be $\$ 4.7$ million. The ductile iron pipe cost and the PVC pipe cost make up most of the pipeline cost, while the HDPE and steel pipes account for less than $\$ 30,000$. The ductile iron and PVC pipe costs can be seen in Table 10. Ductile iron prices are for cement lined ductile iron pipe. PVC prices are for schedule 40 PVC pipe. See Appendix D for HDPE, steel, and unknown pipe unit costs and prices.

| Pipe Diameter Inches | DI |  |  |  | PVC |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$/LF* | LF |  | \$ | \$/LF** | LF |  | \$ |
| 2 |  | 0 | \$ | - |  | 0 | \$ | - |
| 4 | 17.38 | 9 | \$ | 157 | 7.47 | 75 | \$ | 560 |
| 6 | 20.00 | 7,869 | \$ | 157,378 | 12.84 | 73 | \$ | 932 |
| 8 | 24.53 | 37,258 | \$ | 913,935 | 16.91 | 1,851 | \$ | 31,287 |
| 10 | 34.18 | 12,299 | \$ | 420,383 | 23.40 | 0 | \$ | - |
| 12 | 39.78 | 12,710 | \$ | 505,605 | 28.47 | 7,138 | \$ | 203,235 |
| 14 | 50.59 | 8,493 | \$ | 429,677 | 34.88 | 0 | \$ | - |
| 16 | 59.22 | 2,039 | \$ | 120,751 | 42.01 | 0 | \$ | - |
| 18 | 69.52 | 1,980 | \$ | 137,684 | 48.50 | 0 | \$ | - |
| 20 | 81.50 | 1,231 | \$ | 100,309 | 54.94 | 0 | \$ | - |
| 22 |  | 0 | \$ | - | 63.47 | 0 | \$ | - |
| 24 | 107.89 | 7,920 | \$ | 854,489 |  | 0 | \$ | - |
| Total |  | 91,809 | \$ | ,640,368 |  | 9,136 | \$ | 236,014 |

## 2 Annualized Cost (Excluding Replacement)

Many costs are included in distributing water to Hiddenbrooke. A summary of these costs can be seen in Figure 11. The costs are broken down into multiple sections. The first section is the initial costs; these costs can be paid off with a loan or in cash. It is assumed in this case study that the original materials are all paid for with a 20 year loan at $2 \%$ interest. These seem to be reasonable numbers when compared to information provided by the Inland Empire Utilities Agency on the California Drinking Water State Revolving Fund (Gu and Valencia, 2014). An Inland Empire Utilities Agency example shows the SRF interest rate to be $1.787 \%$ and a bond rate to be $3.575 \%$.

The second section of the "Cost Summary" worksheet is the Annualized cost section. The pumping cost, treatment cost, and maintenance cost are all annual costs assumed to be unchanging, ignoring inflation and increasing power costs. Annual loan payments are calculated using the payment function in Excel, and supported by a Bank Rate loan calculator. The $\$ 7.91$ million loan used to pay the initial cost would require $\$ 480,234$ payments each year for 20 years. The annual cost of $\$ 650,307$ includes the annual loan payments, annual pumping cost, annual treatment cost, and the maintenance cost, but excludes the replacement cost.

## Initial Costs

\$ 3,925,921 Pipe Material and Installation Cost

| $\$$ | $3,640,368$ | DI |
| :--- | ---: | :--- |
| $\$$ | 16,566 | HDPE |
| $\$$ | 236,014 | PVC |
| $\$$ | 10,723 | STL |
| $\$$ | 22,250 | Unkown |

\$ 110,347 Initial Pump Price (including controls and structures)
\$ 37,102 Pump and Control Cost
\$ 73,245 Pump Structure Cost
\$ 515,755 Treatment Plant Upgrade Cost
\$ 1,092,000 Hydrants Cost
\$ 574,500 Gate Valves Cost
\$ - Butterfly Valves Cost
\$ 154,000 Blowoffs Cost
\$ - Zone Valves Cost
\$ - Water Meters Cost
\$ 1,562,938 Tank Cost
\$ 7,935,461 Total Initial Cost (Loan Cost)

Annual Costs (Excluding replacement)
\$ 481,730 Annual Loan Payments for a 20 year period
\$ 47,975 Annual Pumping Cost
\$ 65,669 Annual Treatment Cost
\$ 57,820 Maintenance Cost
\$ 29,444 Pipeline Maintenance
\$ 25,788 Treatment Plant Maintenance
\$ 1,855 Pump and Control Maintenance
\$ 732 Pump Structure Maintenance
\$ 653,194 Annual Cost (Excluding replacement cost)

## Annual Costs (Including replacement)

\$ 749,213 Total Annual Cost (Including replacement cost)
\$ 653,194 Annual Cost (Excluding replacement cost)
\$96,019 Annualized Replacement cost
Figure 11 Hiddenbrooke Cost Summary

## 3 Replacement Cost

Annual replacement costs are assumed to be a portion of the initial cost. Inflation rates can be incorporated to alter the amount of money required to replace an asset, but they are not included in this model. For simplicity, if an asset must be replaced every 5 years the model calculates that one-fifth of the initial cost must be saved every year. Since lifespans of the pipes are all very long (70 years or longer for all materials), only $\$ 46,811$ dollars would need to be saved each year to be able to replace the pipes at the end of their useful life.

The required savings to replace each pipe at the end of its lifespan is only about $8 \%$ of the fees paid by Hiddenbrooke residents. All the annual costs that must be paid even after the loan is paid off can be seen in Table 11. The replacement costs of the assets other than pipes, such as the fire hydrants, gate valves, etc., can be seen in Table 12. Individual pipe replacement costs can be seen in Appendix E. The replacement costs could be paid for by a government subsidy or by saving money each year to pay the replacement cost in cash. Each year Hiddenbrooke should save at least $\$ 46,811$ for the pipes and $\$ 49,208$ for all the other water supply assets.

| Table 11 Annual Costs Excluding Loan Repayment |  |
| :---: | :---: |
| Item | Annual Costs |
| Pipes | $\$ 46,811$ |
| Maintenance, Treatment, and Pumping Costs | $\$ 171,464$ |
| Other Assets | $\$ 49,208$ |
| Total | $\$ 267,483$ |

Table 12 Annual Costs of Assets Other Than Pipes

| Table 12 Annual Costs of Assets Other Than Pipes |  |  |  |  |  |  |
| :---: | :---: | :---: | ---: | :---: | :---: | :---: |
| Other Assets | Lifespan | Initial Cost | Annualized Cost |  |  |  |
| Pump and Controls | 15 | $\$$ | 37,102 | $\$ 2,473$ |  |  |
| Pump Structure | 85 | $\$$ | 73,245 | $\$ 862$ |  |  |
| Treatment Plant | 85 | $\$$ | 515,755 | $\$ 6,068$ |  |  |
| Hydrant | 85 | $\$$ | $1,092,000$ | $\$ 12,847$ |  |  |
| Gate Valve | 85 | $\$$ | 574,500 | $\$ 6,759$ |  |  |
| Blow-off Valve | 85 | $\$$ | 154,000 | $\$ 1,812$ |  |  |
| Zone Valve | 85 | $\$$ | - | $\$ 0$ |  |  |
| Water Meter | 85 | $\$$ | - | $\$ 0$ |  |  |
| Tank | 85 | $\$$ | $1,562,938$ | $\$ 18,388$ |  |  |
| Total |  | $\$$ | $4,009,539$ | $\$ 49,208$ |  |  |

## 4 Revenues \& Sustainability

The costs of providing water to Hiddenbrooke cannot be evaluated without comparing them to the revenues from its customers to Vallejo's water division. The estimates for the money received by Vallejo from Hiddenbrooke residents were calculated using the estimated flow rate required for Hiddenbrooke and the 2013 Vallejo Water rates seen in Table 13. The annual customer fee for 1220 homes, assuming all homes have a $11 / 2$-inch service line and use a total of 285 hundred cubic feet per month, is $\$ 613,032$. The cost of providing water to Hiddenbrooke is estimated to be at least 640 thousand dollars per year; thus it would seem that the revenues of providing water to this community are outweighed by the costs. There are more revenues that are not accounted for such as the rates paid by the Hiddenbrooke golf course and other small businesses. However, the costs seen in Figure 11 do not include any contingencies or design costs, so it still may be that the costs outweigh overall revenues.

Table 13 Vallejo Water Rates (Vallejo, 2009)

|  |  |  | jo Service |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Customer Class |  | Rates (E | ctive on Da | Listed) |  |
| and Rate Type | 711/2009 | 7/1/2010 | 7/1/2011 | 7/1/2012 | 7/1/2013 |
| SINGLE FAMILY RESIDENTIAL |  |  |  |  |  |
| Bi-Monthly Service Charge |  |  |  |  |  |
| 5/8-inch or 3/4-inch | \$26.80 | \$28.70 | \$29.60 | \$31.20 | \$32.90 |
| 1 -inch | \$40.30 | \$43.00 | \$44.50 | \$46.90 | \$49.40 |
| $11 / 2$-inch | \$67.10 | \$71.80 | \$74.30 | \$78.20 | \$82.40 |
| 2 -inch | \$99.40 | \$106.20 | \$110.10 | \$115.80 | \$122.00 |
| Bl-Monthly Water Rates (Per Ccf) |  |  |  |  |  |
| 0-2,600 Cubic Feet | N/A | N/A | N/A | N/A | N/A |
| OVER 2,600 Cubic Feet | N/A | N/A | N/A | N/A | N/A |
| 0-2,200 Cubic Feet | \$2.25 | \$2.37 | \$2.55 | \$2.71 | \$2.88 |
| OVER 2,200 Cubic Feet | \$4.05 | \$4.31 | \$4.68 | \$5.03 | \$5.40 |
| Bl-Monthly Surcharge Fee |  |  |  |  |  |
| Per Residential Unit | N/A | N/A | N/A | N/A | N/A |
| MULTI-FAMILY RESIDENTIAL |  |  |  |  |  |
| Monthly Service Charge |  |  |  |  |  |
| 5/8-Inch or 3/4-inch | \$18.70 | \$19.10 | \$20.00 | \$21.10 | \$22.20 |
| 1-inch | \$25.40 | \$26.90 | \$28.00 | \$29.60 | \$31.10 |
| $11 / 2$-inch | \$39.90 | \$42.50 | \$44.20 | \$46.50 | \$49.00 |
| 2 -inch | \$57.50 | \$61.10 | \$63.60 | \$66.90 | \$70.50 |
| 3 -inch | \$98.30 | \$104.70 | \$108.90 | \$114.50 | \$120.60 |
| 4 -inch | \$158.30 | \$166.90 | \$173.60 | \$182.40 | \$192.20 |
| 6 -inch | \$313.60 | \$322.40 | \$335.20 | \$352.30 | \$371.10 |
| 8 -inch | \$500.00 | \$509.00 | \$529.30 | \$556.20 | \$585.80 |
| 10-inch | \$717.40 | \$726.70 | \$755.60 | \$794.00 | \$836.30 |
| 12-inch | \$1,338.60 | \$1,348.70 | \$1,402.30 | \$1,473.50 | \$1,552.10 |
| Monthly Water Rates (Per Ccf) |  |  |  |  |  |
| ALL CONSUMPTION | \$2.76 | \$2.91 | \$3.13 | \$3.33 | \$3.53 |
| Monthly Surcharge Fee |  |  |  |  |  |
| Per Residential Unit | N/A | N/A | N/A | N/A | N/A |

## 5 Hiddenbrooke Net Financial Contributions

Investing in water utilities for a community is financially sustainable if the revenue is equals or exceeds
the costs. The revenue generated by Hiddenbrooke water users is estimated to be $\$ 613,032$. The annual cost including the replacement cost of the water system in Hiddenbrooke is estimated to be $\$ 749,213$. This is an annual discrepancy of $\$ 136,180$ each year. The annual Hiddenbrooke water system cost estimate of $\$ 750$ thousand dollars does not include design or contingency costs. The United States Bureau of Reclamation uses a $20 \%$ contingency cost and a $12 \%$ engineering design and construction oversight cost. Increasing the initial cost by $32 \%$ yields an annual cost estimate of $\$ 903$ thousand dollars per year.

Even if the replacement costs were ignored for the low cost estimate, the $\$ 653,194$ annual cost, for loan payments, treatment, pumping and maintenance, would exceed the revenues. Therefore a water utility investment in this community is probably not financially sustainable and must be subsidized. However, it could have been possible to make the investment financially sustainable by changing the interest rate, loan payback period, flow rate, head, cost per kWh, pipe lengths, and/or the water rates. The effects of changing each of these variables can be seen in the sensitivity analysis.

## Chapter 4-Sensitivity Analysis

Many variables could be changed to make Hiddenbrooke a better utility investment. The interest rates on loans are changing constantly and can vary greatly depending on the lender. Even with the same lender, the payback period can differ based on the municipality receiving the loan. Of course the flow rate and head would also be different throughout a municipality and between different municipalities. Also, energy cost rates can differ and the number of homes in a neighborhood could differ. The effects of altering each variable listed above will be assessed against the "standard" values used in the case study. The "standard" values are $2 \%$ real interest rate, 20 year loan payback period, 297 gallons per minute, 500 feet of head and an energy cost rate of $\$ 0.20$ per kilowatt hour. Of these values the loan repayment period has the most effect on the annual cost of providing water to Hiddenbrooke. The values with the greatest effect on the cost of water services are the values with the greatest slope seen in Figure 12. Changing the loan repayment period by only $11 \%$, from 20 years to 22 years, reduces the costs to the break-even point. The percent each variable must be changed to reduce the cost to be equal to revenues can be seen in Figures 13 through 18. The percent each variable needed to be changed was calculated by iterating to find the value that would equate the cost to the benefit, see Table 14. For all but the flow rate, the cost was reduced to the value of the benefit. Altering the flow rate alters both the cost and the benefit. (The flow rate influences the infrastructure, such as the treatment plant and tank sizes, not just the cost of treating the water. This is why the costs decrease as the flow rate decreases.) Changing all the other variables reduces the cost to $\$ 613,032$, but changing the flow rate reduced both the cost and the benefit to be $\$ 611,142$. All values examined in the sensitivity analysis can be seen in Appendix C.

Once a water system is in place it would be difficult to decrease costs by changing the interest rate on loans, the repayment period, the flow rate, head, energy cost, or pipe length. Since it would be difficult to decrease capital costs, revenues would need to be increased. To equate the revenues and costs in Hiddenbrooke, the variable water rate would need to increase by $387 \%$ (from $\$ 2.88$ to $\$ 13.76$ per
hundred cubic feet of water). This is probably infeasible due to the public reaction to fee increases. Instead of increasing the variable cost, the fixed cost could be increased by only 6\% (from \$82.40 to \$87.49 per month). The required changes in the water rates were calculated using Excel's goal seek to set the cost equal to the benefit while ranging the water rates.


Figure 12 Sensitivity Analysis

Table 14 Sensitivity Analysis - Values Required to Break Even

| Variable | Base Case Value | Value Required to <br> Break-even | Percent Change in <br> Variable |
| :--- | :---: | :---: | :---: |
| Interest | $2 \%$ | $1.09 \%$ | $-46 \%$ |
| Loan Payback Period (years) | 20 | 22.29 | $11.44 \%$ |
| Flow Rate (gpm) | 297 | 236 | $-21 \%$ |
| Head (feet) | 500 | 149.3 | $-70 \%$ |
| Cost per kWh (\$/kWh) | 0.15 | 0.024 | $-88 \%$ |
| Pipe Length (feet) | 103,014 | 87,563 | $-15 \%$ |
| Fixed Water Service Cost $(\$ /$ house $)$ | $\$ 82.40$ | $\$ 87.89$ | $7 \%$ |
| Variable Water Cost $(\$ / 100$ ft3) | $\$ 2.88$ | $\$ 14.61$ | $407 \%$ |
| Homes in Hiddenbrooke | 1220 |  |  |



Figure 14 Sensitivity Analysis - Loan Repayment Period


Figure 15 Sensitivity Analysis - Flow Rate


Figure 16 Sensitivity Analysis - Head


Figure 17 Sensitivity Analysis - Cost per kWh


Figure 18 Sensitivity Analysis - Pipe Length

## Chapter 5-Conclusion

Many municipalities depend on loans and grants to fund their infrastructure replacement costs (Duffy, 2010). These municipalities are often not financially sustainable. Around 240 million people are served by water systems in America, and over the next 20 years it is estimated that $\$ 355$ billion is needed to replace the infrastructure (Duffy, 2010). If the federal and state governments cannot subsidize all these repairs and local governments require subsidies to make repairs, then repairs are delayed. Engineers place the general public at risk by developing financially unsustainable water systems in hopes that the state or federal government will pay for the repairs. When repairs are delayed, degraded pipes can compromise tap water quality and firefighting flows and leaking or burst pipes can cause flooding or sinkholes which could disrupt business, waste water, and potentially harm lives. Water systems in communities with low density housing have greater costs. The wider lots increase pipe lengths which increases costs.

The initial cost for all water supply assets within Hiddenbrooke in the City of Vallejo, California is nearly $\$ 8$ million. The initial cost of the pipes is about $\$ 3.9$ million. Annual maintenance cost is about $\$ 59$ thousand per year, and pipeline maintenance cost is over $\$ 29$ thousand per year. The pipes are a large portion of the cost, so it is understandable why the cost is so sensitive to a change in pipe length. Decreasing the length of all the pipes by $20 \%$ reduces the annual cost (excluding replacement) by $8 \%$. Pipe lengths could be reduced if the neighborhood was closer to the rest of Vallejo or if the houses were closer together. In either case, if the pipe lengths were reduced by $20 \%$ the benefits would outweigh the costs of providing water to Hiddenbrooke. By increasing the density of the housing and thus decreasing the length of pipe, a financially unsustainable community could have been avoided or made more sustainable. By delaying replacements we increase future costs. Action must be taken now to reduce the burden on future generations. Financially sustainable investments must be made.

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Appendix A - Engineering News-Record Construction Cost Indices

| ENR'S CONSTRUCTION COST INDEX HISTORY (1908-2015) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| YEAR | JAN | FEB | MAR | APR | MAY | JUN | JUL | AUG | SEP | OCT | NOV | DEC | AVG. |
| 2015 | 9972 | 9962 | 9972 | 9992 | 9979 | 10039 | 10037 |  |  |  |  |  |  |
| 2014 | 9664 | 9681 | 9702 | 9750 | 9796 | 9800 | 9835 | 9846 | 9870 | 9886 | 9912 | 9936 | 9806 |
| 2013 | 9437 | 9453 | 9456 | 9484 | 9516 | 9542 | 9552 | 9545 | 9552 | 9689 | 9666 | 9668 | 9547 |
| 2012 | 9176 | 9198 | 9268 | 9273 | 9290 | 9291 | 9324 | 9351 | 9341 | 9376 | 9398 | 9412 | 9308 |
| 2011 | 8938 | 8998 | 9011 | 9027 | 9035 | 9053 | 9080 | 9088 | 9116 | 9147 | 9173 | 9172 | 9070 |
| 2010 | 8660 | 8672 | 8671 | 8677 | 8761 | 8805 | 8844 | 8837 | 8836 | 8921 | 8951 | 8952 | 8799 |
| 2009 | 8549 | 8533 | 8534 | 8528 | 8574 | 8578 | 8566 | 8564 | 8586 | 8596 | 8592 | 8641 | 8570 |
| 2008 | 8090 | 8094 | 8109 | 8112 | 8141 | 8185 | 8293 | 8362 | 8557 | 8623 | 8602 | 8551 | 8310 |
| 2007 | 7880 | 7880 | 7856 | 7865 | 7942 | 7939 | 7959 | 8007 | 8050 | 8045 | 8092 | 8089 | 7966 |
| 2006 | 7660 | 7689 | 7692 | 7695 | 7691 | 7700 | 77 | 7722 | 7763 | 7883 | 7911 | 7888 | 7751 |
| 2005 | 7297 | 7298 | 7309 | 7355 | 7398 | 7415 | 7422 | 7479 | 7540 | 7563 | 7630 | 7647 | 7446 |
| 2004 | 6825 | 6862 | 6957 | 7017 | 7065 | 7109 | 7126 | 7188 | 7298 | 7314 | 7312 | 7308 | 7115 |
| 2003 | 6581 | 6640 | 6627 | 6635 | 6642 | 6694 | 6695 | 6733 | 6741 | 6771 | 6794 | 6782 | 6694 |
| 2002 | 6462 | 6462 | 6502 | 6480 | 6512 | 6532 | 6605 | 6592 | 6589 | 6579 | 6578 | 6563 | 6538 |
| 2001 | 6281 | 6272 | 6279 | 6286 | 6288 | 6318 | 6404 | 6389 | 6391 | 6397 | 6410 | 6390 | 6343 |
| 2000 | 6130 | 6160 | 6202 | 6201 | 6233 | 6238 | 6225 | 6233 | 6224 | 6259 | 6266 | 6283 | 6221 |
| 1999 | 6000 | 5992 | 5986 | 6008 | 6006 | 6039 | 6076 | 6091 | 6128 | 6134 | 6127 | 6127 | 6059 |
| 1998 | 5852 | 5874 | 5875 | 5883 | 5881 | 5895 | 5921 | 5929 | 5963 | 5986 | 5995 | 5991 | 5920 |
| 1997 | 5765 | 5769 | 5759 | 5799 | 5837 | 5860 | 5863 | 5854 | 5851 | 5848 | 5838 | 5858 | 5826 |
| 1996 | 5523 | 5532 | 5537 | 5550 | 5572 | 5597 | 5617 | 5652 | 5683 | 5719 | 5740 | 5744 | 5620 |
| 1995 | 5443 | 5444 | 5435 | 5432 | 5433 | 5432 | 5484 | 5506 | 5491 | 5511 | 5519 | 5524 | 5471 |
| 1994 | 5336 | 5371 | 5381 | 5405 | 5405 | 5408 | 5409 | 5424 | 5437 | 5437 | 5439 | 5439 | 5408 |
| 1993 | 5071 | 5070 | 5106 | 5167 | 5262 | 5260 | 5252 | 5230 | 5255 | 5264 | 5278 | 5310 | 5210 |
| 1992 | 4888 | 4884 | 4927 | 4946 | 4965 | 4973 | 4992 | 5032 | 5042 | 5052 | 5058 | 5059 | 4985 |
| 1991 | 4777 | 4773 | 4772 | 4766 | 4801 | 4818 | 4854 | 4892 | 4891 | 4892 | 4896 | 4889 | 4835 |
| 1990 | 4680 | 4685 | 4691 | 4693 | 4707 | 4732 | 4734 | 4752 | 4774 | 4771 | 4787 | 4777 | 4732 |



Appendix C - Sensitivity Analysis Data

| Value | \% Change in Value | Annual Cost Excluding Replacement | \% Change in Cost |
| :---: | :---: | :---: | :---: |
| Interest |  |  |  |
| 0\% | -100\% | \$568,237 | -13.0\% |
| 1\% | -50\% | \$609,401 | -6.7\% |
| 2\% | 0\% | \$653,194 | 0.0\% |
| 3\% | 50\% | \$699,582 | 7.1\% |
| 4\% | 100\% | \$748,512 | 14.6\% |
| 5\% | 150\% | \$799,910 | 22.5\% |
| 1.09\% | -46\% | \$613,032 |  |
| Loan Repayment Period |  |  |  |
| 20 | 0\% | \$653,194 | 0.0\% |
| 25 | 25\% | \$575,081 | -12.0\% |
| 30 | 50\% | \$523,436 | -19.9\% |
| 22.3 | 11\% | \$613,032 |  |
| Flow Rate (GPM) |  |  |  |
| 50 | -83\% | \$480,920 | -26.4\% |
| 150 | -49\% | \$550,800 | -15.7\% |
| 297 | 0\% | \$653,194 | 0.0\% |
| 450 | 52\% | \$760,441 | 16.4\% |
| 600 | 102\% | \$865,261 | 32.5\% |
| 1200 | 304\% | \$1,284,542 | 96.7\% |
| 1800 | 506\% | \$1,703,822 | 160.8\% |
| 236 | -21\% | \$611,025 |  |
| Head (Feet) |  |  |  |
| 100 | -80\% | \$607,385 | -7.0\% |
| 250 | -50\% | \$624,563 | -4.4\% |
| 500 | 0\% | \$653,194 | 0.0\% |


| 750 | 50\% | \$681,824 | 4.4\% |
| :---: | :---: | :---: | :---: |
| 1000 | 100\% | \$710,455 | 8.8\% |
| 149.3 | -70\% | \$613,032 |  |
| Cost per kWh |  |  |  |
| 0.05 | -67\% | \$621,211 | -7.2\% |
| 0.10 | -33\% | \$637,202 | -4.8\% |
| 0.15 | 0\% | \$653,194 | -2.4\% |
| 0.20 | 33\% | \$669,186 | 0.0\% |
| 0.25 | 67\% | \$685,177 | 2.4\% |
| 0.30 | 100\% | \$701,169 | 4.8\% |
| 0.35 | 133\% | \$717,160 | 7.2\% |
| 0.40 | 167\% | \$733,152 | 9.6\% |
| 0.024 | -88\% | \$613,032 |  |
| Pipe Length |  |  |  |
| 72,110 | -30\% | \$572,863 | -12.3\% |
| 82,411 | -20\% | \$599,640 | -8.2\% |
| 103,014 | 0\% | \$653,194 | 0.0\% |
| 123,617 | 20\% | \$706,748 | 8.2\% |
| 133,918 | 30\% | \$733,525 | 12.3\% |
| 87,563 | -15\% | \$613,032 | -6.1\% |
| User Fee Variable Rate |  |  | \% Change in Revenue |
| \$2.88 | 0\% | \$613,032 | 0.0\% |
| \$14.61 | 407\% | \$653,194 | 6.6\% |
| USer Fee Fixed Rate |  |  |  |
| \$82.40 | 0\% | \$613,032 | 0.0\% |
| \$87.89 | 7\% | \$653,194 | 6.6\% |
| Homes in Hiddenbrooke |  |  |  |
| 1,220 | 0\% | \$613,032 | 0.0\% |
| 1,301 | 7\% | \$653,194 | 6.6\% |

Appendix D - Pipe Material and Installation Costs

| Pipe \& Installation Cost (Using \$/LF estimates) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Pipe Diameter | HDPE |  |  |  | STL |  |  |  | UNK |  |  |  | Total |  |  |
| Inches | \$/LF | LF |  | \$ | \$/LF |  |  | \$ | \$/LF | LF |  | \$ | LF |  | \$ |
|  | LF |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 2 | 7.81 | 0 | \$ | - |  | 0 | \$ | - |  | 0 | \$ | - | 0 | \$ | - |
| 4 | 9.27 | 0 | \$ | - |  | 0 | \$ | - | 17.38 | 0 | \$ | - | 84 | \$ | 717 |
| 6 | 14.13 | 0 | \$ | - |  | 0 | \$ | - | 20.00 | 1,057 | \$ | 21,141 | 8,999 | \$ | 179,451 |
| 8 | 18.59 | 891 | \$ | 16,566 | 33.48 | 0 | \$ | - | 24.53 | 35 | \$ | 853 | 40,034 | \$ | 962,642 |
| 10 | 26.72 | 0 | \$ | - | 39.93 | 0 | \$ | - | 34.18 | 7 | \$ | 255 | 12,307 | \$ | 420,639 |
| 12 | 32.83 | 0 | \$ | - | 48.00 | 0 | \$ | - | 39.78 | 0 | \$ | - | 19,848 | \$ | 708,840 |
| 14 | 41.90 | 0 | \$ | - | 67.85 | 0 | \$ | - | 50.59 | 0 | \$ | - | 8,493 | \$ | 429,677 |
| 16 | 53.21 | 0 | \$ | - | 74.60 | 0 | \$ | - | 59.22 | 0 | \$ | - | 2,039 | \$ | 120,751 |
| 18 | 69.57 | 0 | \$ | - | 95.24 | 0 | \$ | - | 69.52 | 0 | \$ | - | 1,980 | \$ | 137,684 |
| 20 | 75.17 | 0 | \$ | - |  | 0 | \$ | - | 81.50 | 0 | \$ | - | 1,231 | \$ | 100,309 |
| 22 | 85.86 | 0 | \$ | - |  | 0 | \$ | - |  | 0 | \$ | - | 0 | \$ | - |
| 24 | 101.94 | 0 | \$ | - | 135.55 | 79 | \$ | 10,723 | 107.89 | 0 | \$ | - | 7,999 | \$ | 865,212 |
| Total |  | 891 | \$ | 16,566 |  | 79 | \$ | 10,723 |  | 1,099 | \$ | 22,250 | 103,014 |  | 3,925,921 |


| Pipe Replacement Costs based on Lifespan |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | DI |  |  | HDPE |  |  |  | PVC |  |  |  | STL |  |  |  | UNK |  |  |  | Total |  |  |  |
| Lifespan | 85 |  |  | 70 |  |  |  | 70 |  |  |  | 95 |  |  |  | 85 |  |  |  | Total Initial Cost |  | Annualized Cost |  |
|  | Total Initial Cost |  | ualized Cost |  | I Initial Cost |  |  | Total Initial Cost |  | Annualized Cost |  | Total Initial Cost |  | Annualized Cost |  | Total Initial Cost |  | Annualized Cost |  |  |  |  |  |
| 2 | \$ | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ |  | \$ | - | \$ | - | \$ | - |
| 4 | \$ 157 | \$ | 2 | \$ | - | \$ | - | \$ | 560 | \$ | 8 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 717 | \$ | 10 |
| 6 | \$ 157,378 | \$ | 1,852 | \$ | - | \$ | - | \$ | 932 | \$ | 13 | \$ | - | \$ | - | \$ | 21,141 | \$ | 249 | \$ | 179,451 | \$ | 2,114 |
| 8 | \$ 913,935 | \$ | 10,752 | \$ | 16,566 | \$ | 237 | \$ | 31,287 | \$ | 447 | \$ | - | \$ | - | \$ | 853 | \$ | 10 | \$ | 962,642 | \$ | 11,446 |
| 10 | \$ 420,383 | \$ | 4,946 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 255 | \$ | 3 | \$ | 420,639 | \$ | 4,949 |
| 12 | \$ 505,605 | \$ | 5,948 | \$ | - | \$ | - | \$ | 203,235 | \$ | 2,903 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 708,840 | \$ | 8,852 |
| 14 | \$ 429,677 | \$ | 5,055 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 429,677 | \$ | 5,055 |
| 16 | \$ 120,751 | \$ | 1,421 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 120,751 | \$ | 1,421 |
| 18 | \$ 137,684 | \$ | 1,620 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |  | 137,684 | \$ | 1,620 |
| 20 | \$ 100,309 | \$ | 1,180 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 100,309 | \$ | 1,180 |
| 22 | \$ - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| 24 | \$ 854,489 | \$ | 10,053 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 10,723 | \$ | 113 | \$ | - | \$ | - | \$ | 865,212 | \$ | 10,166 |
|  | \$ 3,640,368 | \$ | 42,828 | \$ | 16,566 | \$ | 237 | \$ | 236,014 | \$ | 3,372 | \$ | 10,723 | \$ | 113 | \$ | 22,250 | \$ | 262 |  | 3,925,921 | \$ | 46,811 |

